

CERTIFIED MAIL RETURN RECEIPT REQUESTED

William L. O'Brien P.O. Box 154 Mont Vernon, New Hampshire 03057 FEB 15 2018

RE:

MUR 7035

Australian Labor Party

Bernie 2016 and Susan Jackson in her official capacity as treasurer

Dear Mr. O'Brien:

This is in reference to the complaint you filed with the Federal Election Commission on April 4, 2016. The Commission found that there was reason to believe the Australian Labor Party violated 52 U.S.C. § 30122(a)(1)(A) and Bernie 2016 and Susan Jackson in her official capacity as treasurer violated 52 U.S.C. § 30121(a)(2), provisions of the Federal Election Campaign Act of 1971, as amended, and conducted an investigation in this matter. On February 12, 2018, conciliation agreements signed by the respondents were accepted by the Commission. Accordingly, the Commission closed the file in this matter on February 12, 2018.

Documents related to the case will be placed on the public record within 30 days. See Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Copies of the agreements are enclosed for your information.

If you have any questions, please contact me at (202) 694-1548.

Sincerely,

Elena Paoli

Attorney

Enclosures
Conciliation Agreements

OFFICE OF GENERAL COUNSEL BEFORE THE FEDERAL ELECTION COMMISSION SEL

In the Matter of) .	2018 FEB 14 PM 1: 17		
)	MUR 7035	• •	
Australian Labor Party)			

CONCILIATION AGREEMENT

This matter was generated by a complaint filed with the Federal Election Commission ("Commission"). The Commission found reason to believe that the Australian Labor Party ("ALP" or "Respondent") violated 52 U.S.C. § 30121(a)(1)(A).

NOW, THEREFORE, the Commission and the Respondent, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

- I. The Commission has jurisdiction over the Respondent and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 52 U.S.C. § 30109(a)(4)(A)(i).
- II. Respondent has had a reasonable opportunity to demonstrate that no action should be taken in this matter.
 - III. Respondent enters voluntarily into this agreement with the Commission.
 - IV. The pertinent facts in this matter are as follows:
 - 1. The Australian Labor Party is a political party in Australia.
- Bernie 2016 ("Committee") is the principal campaign committee of 2016
 Presidential candidate Bernie Sanders. Susan Jackson is the treasurer of the Committee.
- 3. Respondent has an international program that sends delegates around the world to engage with progressive, social democratic, and Labor parties.

- 4. In 2015, Respondent contacted the Committee, and the Committee agreed to accept seven delegates to be placed with the campaign. ALP paid a total of \$16,140 for their flights and \$8,282 for daily stipends. The delegates were placed in four campaign locations of the Committee for four-to-five week periods from late December 2015 to March 2016.
- 5. ALP delegates engaged in hands-on activity while placed with the Committee, including encouraging voter attendance at campaign events, recruiting volunteers, canvassing with volunteers, and planning events. These activities indicate that the delegates provided campaign services to the Committee.
- 6. The Federal Election Campaign Act of 1971, as amended ("Act"), prohibits any foreign national from making "a contribution or donation of money or other thing of value" in connection with a federal, state, or local election. 52 U.S.C. § 30121(a)(1)(A); 11 C.F.R. § 110.20(b). A "foreign national" means a foreign principal, which includes a "foreign political party." 52 U.S.C. § 30121(b)(1), referencing 22 U.S.C. § 611(b)(1). A "contribution" includes "the payment by any person of compensation for the personal services of another person which are rendered to a political committee without charge for any purpose." 52 U.S.C. § 30101(8)(A)(ii); 11 C.F.R. § 100.54. A "contribution" does not include "the value of services provided without compensation by any individual who volunteers on behalf of a candidate or political committee." 52 U.S.C. § 30101(8)(B)(i); 11 C.F.R. § 100.74. The costs of travel taken at the direction of the candidate or staff or authorized or requested by the candidate or staff are contributions. *Buckley v. Valeo*, 424 U.S. 1, 37, 38 (1976).
- 7. ALP contends that the purpose of the delegate program was to learn best practices and skills in progressive policy and campaign development. ALP further contends that these

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activities were to enhance the learning process and that it did not intend to influence any election or make any prohibited in-kind foreign national contribution.

- V. Solely for the purpose of settling this matter expeditiously and to avoid the expense of litigation, and without admitting liability, Respondent agrees not to further contest the Commission's finding that Respondent made a \$24,422 prohibited in-kind foreign national contribution in violation of 52 U.S.C. § 30121(a)(1)(A).
 - VI. Respondent will do the following:
 - 1. Respondent will pay a civil penalty to the Federal Election Commission in the amount of Fourteen Thousand Five Hundred dollars (\$14,500), pursuant to 52 U.S.C. § 30109(a)(5)(A).
 - 2. Respondent will cease and desist from violating 52 U.S.C. § 30121(a)(1)(A).
- VII. The Commission, on request of anyone filing a complaint under 52 U.S.C. § 30109(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.
- VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.
- IX. Respondent shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement and to so notify the Commission.
- X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral,

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Australian Labor Party
Conciliation Agreement
Page 4

made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Lisa J. Stevenson Acting General Counsel

BY:

Cathleen Guith

Associate General Counsel for Enforcement

<u>ط ا</u>

Date

FOR THE RESPONDENT:

Neil Reiff

Counsel to Australian Labor Party

2/13/18

Date

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)		
•)	MUR 7035	
Bernie 2016 and Susan Jackson in her)		
official capacity as treasurer	·)		

CONCILIATION AGREEMENT

This matter was generated by a complaint filed with the Federal Election Commission ("Commission"). The Commission found reason to believe that Bernie 2016 and Susan Jackson in her official capacity as treasurer ("Committee" or "Respondent") violated 52 U.S.C. § 30121(a)(2).

NOW, THEREFORE, the Commission and the Respondent, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

- I. The Commission has jurisdiction over the Respondent and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 52 U.S.C. § 30109(a)(4)(A)(i).
- II. Respondent has had a reasonable opportunity to demonstrate that no action should be taken in this matter.
 - III. Respondent enters voluntarily into this agreement with the Commission.
 - IV. The pertinent facts in this matter are as follows:
- 1. Bernie 2016 ("Committee") is the principal campaign committee of 2016

 Presidential candidate Bernie Sanders. Susan Jackson is the treasurer of the Committee.
 - 2. The Australian Labor Party ("ALP") is a political party in Australia.

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- 3. In November 2015, ALP asked the Committee to allow Australian delegates to be placed as volunteers with the Committee. The Committee agreed and proceeded to make arrangements for the arrivals of delegates to various campaign offices of the Committee.
- 4. The Committee treated the ALP delegates no differently from any other campaign out-of-town volunteers and was aware that they were receiving a stipend from ALP.
- 5. ALP delegates engaged in hands-on activity typical of volunteers while placed with the Committee, including encouraging voter attendance at campaign events, recruiting volunteers, canvassing with volunteers, and planning events. These activities indicate that the delegates provided campaign services to the Committee. Information in the Commission's possession indicates that ALP paid a total of \$16,140 for the delegates' flights and \$8,282 for their daily stipends.
- 6. The Federal Election Campaign Act of 1971, as amended ("Act"), prohibits any foreign national from making "a contribution or donation of money or other thing of value" in connection with a federal, state, or local election. 52 U.S.C. § 30121(a)(1)(A); 11 C.F.R. § 110.20(b). A "foreign national" means a foreign principal, which includes a "foreign political party." 52 U.S.C. § 30121(b)(1), referencing 22 U.S.C. § 611(b)(1). A "contribution" includes "the payment by any person of compensation for the personal services of another person which are rendered to a political committee without charge for any purpose." 52 U.S.C. § 30101(8)(A)(ii); 11 C.F.R. § 100.54. A "contribution" does not include "the value of services provided without compensation by any individual who volunteers on behalf of a candidate or political committee." 52 U.S.C. § 30101(8)(B)(i); 11 C.F.R. § 100.74. The Act and Commission regulations also prohibit persons from knowingly accepting or receiving a contribution from a

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foreign national. 52 U.S.C. § 30121(a)(2); 11 C.F.R. § 110.20(g). The costs of travel taken at the direction of the candidate or staff or authorized or requested by the candidate or staff are contributions. *Buckley v. Valeo*, 424 U.S. 1, 37, 38 (1976).

- 7. Respondent contends that the Committee and its staffers did not request that the ALP send the delegates and did not request that the ALP pay for the delegates' airfare or stipends. Respondent further contends that although some Committee staffers were aware that the ALP delegates received a stipend from the ALP, these Committee staffers mistakenly believed that the services performed by the ALP delegates constituted exempt volunteer activity.
- V. Solely for the purpose of settling this matter expeditiously and to avoid the expense of litigation, and without admitting liability, Respondent agrees not to further contest the Commission's finding that Respondent accepted a \$24,422 prohibited in-kind foreign national contribution in violation of 52 U.S.C. § 30121(a)(2).
 - VI. Respondent will do the following:
 - 1. Respondent will pay a civil penalty to the Federal Election Commission in the amount of Fourteen Thousand, Five Hundred dollars (\$14,500), pursuant to 52 U.S.C. § 30109(a)(5)(A).
 - 2. Respondent will cease and desist from violating 52 U.S.C. § 30121(a)(2).

VII. The Commission, on request of anyone filing a complaint under 52 U.S.C. § 30109(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

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VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

IX. Respondent shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement and to so notify the Commission.

X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Lisa J. Stevenson **Acting General Counsel**

BY:

Kathleen Guith Associate General Counsel for Enforcement

2-14-18

FOR THE RESPONDENT:

Brad C. Deutsch

Counsel for Respondent

119/2018